

# HAMPSHIRE COUNTY RETIREMENT SYSTEM

# ACTUARIAL VALUATION as of January 1, 2024

KMS Actuaries, LLC 52 Hunt Road Kingston, NH 03848

June, 2024





June 19, 2024

Hampshire County Retirement Board 99 Industrial Drive Suite 2 Northampton, MA 01060-2326

#### **Dear Board Members:**

We are pleased to present the enclosed report providing the results of our actuarial valuation of the Hampshire County Retirement System as of January 1, 2024. Our valuation was performed in accordance with the provisions contained in Chapter 32 of the Massachusetts General Laws, "M.G.L.", as of January 1, 2024. Disclosures under GASB Statement No. 67, Financial Reporting for Pension Plans (GASB 67) and GASB Statement No. 68, Accounting and Financial Reporting for Pensions (GASB 68) are provided in a separate report.

The principal results of our valuation are summarized in Section 2. The Summary of Plan Provisions and Actuarial Assumptions and Methods are shown in Sections 5 and 6, respectively. Section 7 summarizes the demographic profile of active members, retired plan members and beneficiaries and disabled plan members. Asset information and actuarial liabilities are presented in Section 2. The development of the required appropriations pursuant to Chapter 32 of the M.G.L. is shown in Section 3, including a 30-year forecast of the required appropriations and projected cash flows. Section 4 includes a summary of valuation information for PERAC as well as information relating to the primary risks to the System and an assessment of those risks.

This valuation is based upon member data provided by the Hampshire County Retirement Board and asset information reported to the Public Employee Retirement Administration Commission (PERAC) by the Retirement Board. Although we did not audit the data used in the valuation, we believe that the information is complete and reliable.

Liabilities presented in this report are based on a long-term investment return rate assumption of 6.8%, net of investment expense, compounded annually.

This report was completed in accordance with generally accepted actuarial standards and procedures, and conforms to the Code of Professional Conduct of the American Academy of Actuaries. The actuarial assumptions used in the determination of costs are reasonably related to the experience of the System and to reasonable expectations, and represent our best estimate of anticipated long-term experience under the System.

Hampshire County Retirement Board June 19, 2024 Page 2

Future actuarial valuation results may differ significantly from the current results presented in this report. Examples of potential sources of volatility include plan experience differing from that anticipated by the economic or demographic assumptions, the effect of new entrants, changes in economic or demographic assumptions, the effect of law changes and the delayed effect of smoothing techniques. The potential range of future measurements was not assessed as it was outside the scope of the project.

Our valuation follows generally accepted actuarial methods and we perform such tests as we consider necessary to assure the accuracy of the results. The amounts presented in this report have been appropriately determined according to the actuarial assumptions and methods stated herein.

This report is intended for the sole use of the Hampshire County Retirement Board and may only be provided to other parties in its entirety, unless expressly authorized by KMS Actuaries. Further, it is intended to provide information to comply with the stated purpose of the report. It may not be appropriate for other purposes.

KMS Actuaries is completely independent of the Hampshire County Retirement System and any of its officers or key personnel. None of the actuaries signing this report or anyone closely associated with them has a relationship with the Hampshire County Retirement System, other than as consulting actuary for this assignment, that would impair our independence.

The undersigned credentialed actuaries agree that the analysis, assumptions and results are overall reasonable. They are Members of the American Academy of Actuaries and meet the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinion contained herein. They are available to answer any questions with regard to this report.

Respectfully submitted,

Linda L. Bournival, FSA

Member, American Academy of Actuaries

(603) 792-9494

Amanda J. Makarevich, FSA

Member, American Academy of Actuaries

amarda Maharwich

(603) 792-9494

David M. Mirabito, FSA

Member, American Academy of Actuaries

Davi Mirabi

(978) 766-5532

# **TABLE OF CONTENTS**

SECTION 1	EXECUTIVE SUMMARY	1
SECTION 2	PRINCIPAL VALUATION RESULTS	7
	Market Value of Assets	
	Actuarial Value of Assets	
	Actuarial Liabilities	
	Actuarial Experience	
SECTION 3	CHAPTER 32 OF M.G.L. APPROPRIATIONS	15
	Annual Appropriations	
	Exhibit 3.1 - 30-Year Forecast of Annual Appropriations	
	Exhibit 3.2 - 30-Year Forecast of Cash Flow	
	Forecast Notes	
SECTION 4	DISCLOSURES	20
	4.1 - GASB 67 and GASB 68 Disclosures	
	4.2 - PERAC Disclosure Information	
	4.3 - Risk Measures	
SECTION 5	SUMMARY OF PLAN PROVISIONS	28
SECTION 6	ACTUARIAL ASSUMPTIONS AND METHODS	33
SECTION 7	PLAN MEMBER INFORMATION	38
	Exhibit 7.1 - Summary of Census Data	
	Exhibit 7.2 - Active Members by Age and Years of Service	
	Exhibit 7.3 - Retired and Disabled Plan Members and Beneficiaries	
SECTION 8	GLOSSARY OF TERMS	41

## **Background**

We have completed the Actuarial Valuation of the Hampshire County Retirement System as of January 1, 2024. This valuation is based upon census data provided by the Retirement Board and asset information reported to the Public Employee Retirement Administration Commission (PERAC) by the Hampshire County Retirement Board. Information for the prior valuation completed as of January 1, 2022 was obtained from the valuation report prepared by KMS Actuaries, LLC.

#### **Primary Purpose**

This report was prepared for the Retirement Board for the purposes described below:

- Measure and disclose the financial condition of the System as of the valuation date,
- ♦ Indicate trends, both historical and prospective, in the financial progress of the System,
- Identify, assess and disclose material risks of the System and
- Develop System appropriations.

#### Massachusetts General Laws

The valuation was prepared in accordance with Chapter 32 of the Massachusetts General Laws ("M.G.L."). The results are based on the active, inactive and retired members and beneficiaries as of December 31, 2023, the assets as of December 31, 2023 and assumptions regarding investment returns, salary increases, mortality, turnover, disability and retirement.

The valuation does not take into consideration:

- Changes in the law after the valuation date,
- ♦ Transfers between retirement systems pursuant to Section 3(8)(c) of Chapter 32, although an estimated payment towards the net 3(8)(c) transfers is added to the annual appropriation,
- State-mandated benefits and
- Cost-of-living increases granted to members in pay status between 1982 and 1997.

#### GASB Statement Numbers 67 and 68

In June 2012, the GASB approved two related Statements that significantly changed the way pension plans and governments account and report pension liabilities. Effective for plans with fiscal years beginning after June 15, 2013, GASB Statement No. 67, Financial Reporting for Pension Plans, replaced the requirements of Statement No. 25 and effective for employers with fiscal years beginning after June 15, 2014, GASB Statement No. 68, Accounting and Financial Reporting for Pensions, replaced the requirements of Statement No. 27.

The pension standards reflect changes from those previously in place regarding how governments calculate total pension liability and pension expense. Further, the standards contain requirements for disclosing information in the notes to financial statements and presenting required supplementary information following the notes.

The required disclosures and notes under GASB Statement Number 67 and 68 for the fiscal year ending December 31, 2023 are provided in a separate report.

#### **Assets**

This valuation is based upon asset information reported to the Public Employee Retirement Administration Commission (PERAC) by the Hampshire County Retirement Board. The market value of assets decreased from \$476,562,413 as of December 31, 2021 to \$474,251,873 as of December 31, 2023. During the plan years ended 2022 and 2023, the market value rates of return were -10.39% and 9.94%, respectively.

The actuarial value of assets increased from \$428,906,172 as of January 1, 2022 to \$493,335,791 as of January 1, 2024. During the plan years ended 2022 and 2023, the rates of return on the actuarial value of assets were 5.84% and 7.18%, respectively.

The corridor for the actuarial value of assets was modified to be within 20% of the market value of assets. In prior valuations, the corridor was 10%.

## **Changes Since the Last Valuation**

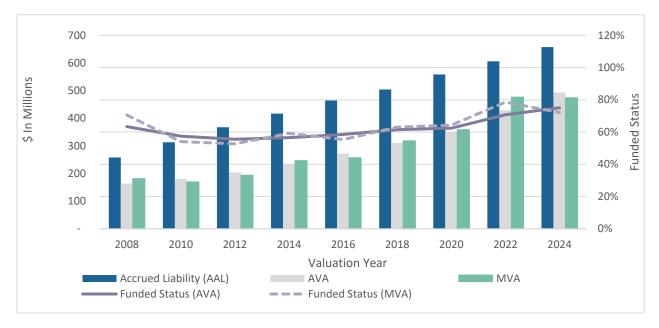
During the two years since the last valuation, the total unfunded actuarial accrued liability of the System was expected to decrease from \$177,410,268 as of January 1, 2022 to \$142,122,152 as of January 1, 2024, for a total decrease of \$35,288,116. The actual unfunded actuarial accrued liability, before any assumption or plan changes, was \$155,658,271, resulting in an actuarial loss of \$13,536,119. The actuarial loss was primarily due to an asset loss of approximately \$3,587,000 and a demographic experience loss of approximately \$9,949,000, which includes the effect of the one-time additional 2% COLA that was approved on the \$13,000 COLA base effective July 1, 2022. The details of the gain and loss analysis are provided in Section 2, Actuarial Experience.

## **Change in Funded Status**

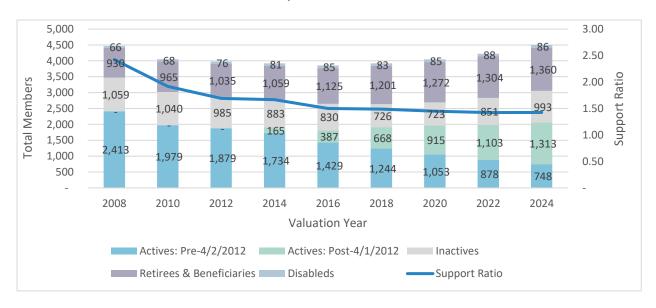
The System's funded status, which is the Actuarial Value of Assets divided by the Actuarial Liabilities, increased from 70.7% as of January 1, 2022 to 75.1% as of January 1, 2024.

#### **Historical Trends**

Below are the accrued liabilities, asset values (actuarial and market) and funded status for each of the last 9 valuations. The purple solid line reflects the funded status on an actuarial value of assets (AVA) basis and the purple dotted line reflects the funded status on a market value (MVA) basis. Blue bars indicate actuarial accrued liabilities, grey bars indicate actuarial value of assets and green bars indicate market value of assets.



Below are the membership counts for each of the last 9 valuations. The blue line reflects the support ratio, which is the number of active members divided by the number of retirees.

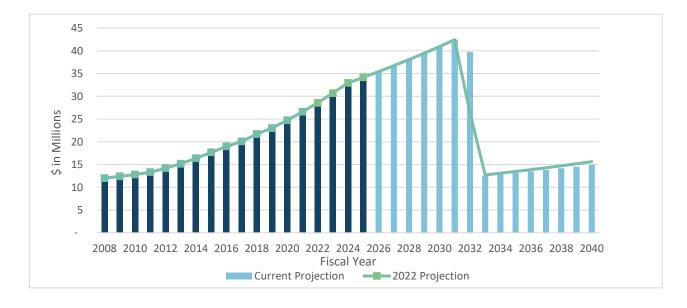


# **Appropriations**

The funding appropriation for each year is computed as the sum of the normal cost, net 3(8)(c) transfers and an amortization payment to pay off the Unfunded Actuarial Liability, adjusted for semi-annual payments of the appropriation made July 1 and January 1. The appropriation calculated as of the January 1, 2024 valuation is \$32,711,249, and is made up of a normal cost payment of \$8,948,660, net 3(8)(c) transfers of \$1,047,184, and an amortization payment of \$22,715,405. The amortization method is an increasing amortization of the unfunded actuarial accrued liability at 4% over 8 years and is expected to fully pay the unfunded actuarial accrued liability by the year 2032. The development of the appropriation as of January 1, 2024 is presented in Section 3, Annual Appropriations.

For fiscal year 2025, we show the actual appropriation developed under the previous funding schedule and reported on the PERAC "Required Fiscal Year 2025 Appropriation" letter dated December 1, 2023 of \$34,164,178. For fiscal year 2026, we developed an annual appropriation of \$35,421,688, which is made up of a normal cost of \$9,496,963 and net 3(8)(c) transfers of \$1,100,000 and payment toward the unfunded actuarial accrued liability of \$24,824,725. The unfunded actuarial accrued liability is expected to be fully paid by 2032. The Board adopted a schedule that sets the annual appropriations to no less than the amounts shown in the funding schedule adopted by the Board from the January 1, 2022 actuarial valuation. The current funding schedule is shown in Section 3, Exhibit 3.1 and reflects the schedule adopted by the Board with slight modifications to the normal cost and amortization of unfunded liability.

The chart below shows the historical (navy bars) and projected (blue bars) annual appropriations compared to the projected amounts shown in the prior valuation and funding schedule (green line).



#### **Plan Provisions**

All Plan provisions used in this valuation are the same as those used in the prior valuation and are summarized in Section 5, Summary of Plan Provisions.

## **Actuarial Assumptions and Methods**

Some Actuarial Assumptions and Methods used in this valuation have changed since the last valuation, including decreasing the investment return rate from 6.90% to 6.80% and updating the mortality improvement rates. Changing these assumptions resulted in a net increase in the unfunded actuarial accrued liability of \$8,305,147 and an increase in the employer normal cost of \$394,422. The Actuarial Assumptions and Methods utilized in this valuation are detailed in Section 6, Actuarial Assumptions and Methods.

#### **Census Data**

Census data as of the valuation date were submitted by the Retirement Board. As of January 1, 2024, there are 2,061 active members who may be eligible for benefits in the future, 1,360 retirees and beneficiaries, 993 inactives and 86 disabled retirees. Summaries of the active, retired and disabled employees are included in Section 7, Plan Member Information. We have examined the data for reasonableness and consistency in accordance with ASOP 23.

#### 5% Local COLA Option

On November 16, 2022, Governor Baker signed Chapter 269 of the Acts of 2022 into law. This act provides the local retirement systems with the option to increase the Cost of Living Adjustment ("COLA") for Fiscal Year 2023 to up to 5 percent on the base amount specified pursuant to G.L. c. 32, § 103. The approval of the increase must occur prior to July 1, 2023 and will take effect as of July 1, 2022.

The Retirement Board Advisory Council approved the additional COLA on March 8, 2023, therefore the increased benefits are included in the measurement of the Actuarial Accrued Liability reported by the Plan at January 1, 2024. The impact of the additional COLA was an increase in the Actuarial Accrued Liability of \$2,865,177.

A summary of principal valuation results from the current valuation and the prior valuation follows.

Valuation Date January 1, 2024 January 1, 2022 % Change

Census Data			
Active Members	2,061	1,981	4.0%
Valuation Salary	\$106,355,977	\$96,030,745	10.8%
Average Salary	\$51,604	\$48,476	6.5%
Retired Members and Beneficiaries	1,360	1,304	4.3%
Total Annual Retirement Allowance	\$33,742,026	\$30,307,098	11.3%
Average Annual Retirement Allowance	\$24,810	\$23,242	6.7%
Disabled Members	86	88	(2.3%)
Total Annual Retirement Allowance	\$3,220,187	\$3,177,275	1.4%
Average Annual Retirement Allowance	\$37,444	\$36,105	3.7%
Inactive Members	993	851	16.7%
Annuity Savings Fund	\$9,769,065	\$7,408,482	31.9%
Funded Status			
Actuarial Accrued Liability (AAL)	\$657,299,209	\$606,316,440	8.4%
Market Value of Assets (MVA)	\$474,251,873	\$476,562,413	(0.5%)
Unfunded Accrued Liability on MVA	\$183,047,336	\$129,754,027	41.1%
Funded Status on MVA	72.2%	78.6%	(8.1%)
Actuarial Value of Assets (AVA)	\$493,335,791	\$428,906,172	15.0%
Unfunded Accrued Liability on AVA	\$163,963,418	\$177,410,268	(7.6%)
Funded Status on AVA	75.1%	70.7%	6.2%
Appropriations			
Fiscal Year 2024	N/A	\$32,953,641	N/A
Fiscal Year 2025	\$34,164,178	\$34,164,178	0.0%
Fiscal Year 2026	\$35,421,688	\$35,421,688	0.0%
Fiscal Year 2027	\$36,728,007	\$36,728,007	0.0%

# **Market Value of Assets**

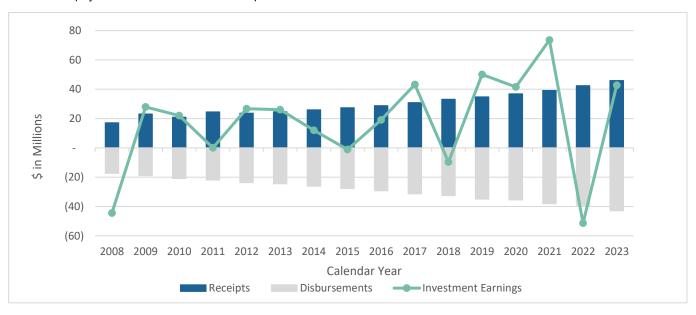
Asset information is reported annually to the Public Employee Retirement Administration Commission by the Hampshire County Retirement Board. The Market Value of Assets for the three most recent calendar years are as follows:

Calendar Year	2023	2022	2021
Trust Fund Composition at Year-End			
Cash	\$5,148,535	\$3,784,841	\$4,672,747
Short-Term Investments	0	0	0
Fixed Income Securities	0	0	0
Equities	0	0	0
Pooled Short Term Funds	0	0	0
Pooled Domestic Equity Funds	115,514,412	99,901,537	113,556,555
Pooled International Equity Funds	87,320,187	78,009,957	85,293,033
Pooled Global Equity Funds	0	0	0
Pooled Domestic Fixed Income Funds	105,783,676	95,820,213	122,082,112
Pooled International Fixed Income Funds	0	0	0
Pooled Global Fixed Income Funds	0	0	0
Pooled Alternative Investments	81,042,439	73,099,926	72,375,837
Pooled Real Estate Funds	78,133,846	76,777,125	77,562,890
Pooled Domestic Balanced Funds	0	0	0
Pooled International Balanced Funds	0	0	0
Hedge Funds	0	0	0
PRIT Cash	0	0	0
PRIT Fund	0	0	0
Interest Due & Accrued	0	0	0
Prepaid Expenses	0	0	0
Accounts Receivable	1,311,610	1,082,194	1,075,053
Land	0	0	0
Buildings	0	0	0
Accumulated Depreciation - Buildings	0	0	0
Accounts Payable	(2,832)	(34)	(55,814)
Total Market Value of Assets	\$474,251,873	\$428,475,759	\$476,562,413

#### **Market Value of Assets**

Calenda	ar Year	2023	2022	2021
		Funds		
	Annuity Savings Fund	\$92,943,483	\$89,608,009	\$86,317,449
	Annuity Reserve Fund	28,689,709	29,428,832	29,753,816
	Special Military Service Fund	53,882	53,828	58,832
	Pension Fund	7,863,265	5,758,898	3,628,706
	Expense Fund	0	0	0
	Pension Reserve Fund	344,701,534	303,626,192	356,803,610
				į.
	Total Market Value of Assets	\$474,251,873	\$428,475,759	\$476,562,413
		Asset Activity		
		7,000c 7,0ctvicy		
	Market value as of Beginning of Year	\$428,475,759	\$476,562,413	\$401,980,116
	Contributions and Receipts	45,946,486	42,436,571	39,208,998
	Benefit Payments and Expenses	(42,914,795)	(39,136,421)	(38,174,209)
	Investment Return	42,744,423	(51,386,804)	73,547,508
	Total Market Value of Assets	\$474,251,873	\$428,475,759	\$476,562,413

Below are the receipts and disbursements during the last 16 years. The green line reflects investment earnings, which vacillate as investment markets fluctuate. Blue bars indicate contributions, from employees and employers, and grey bars show benefit payments and administrative expenses.



# **Actuarial Value of Assets**

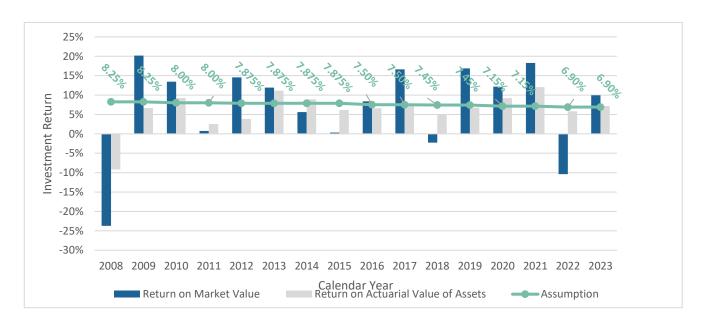
The Actuarial Value of Assets is the market value of assets as of the valuation date adjusted to phase in investment gains and losses over a 5-year period, further constrained to be within 20% (10% prior to the 2024 valuation) of the market value of assets. Investment gains and losses are the excess or deficiency of the expected returns over the actual returns.

Valua	ation Date		January 1, 2024	January 1, 2023	January 1, 2022
1. Expe	cted Market Value of Assets	i			
a. M	larket Value of Assets as of p	rior January 1	\$428,475,759	\$476,562,413	\$401,980,116
b. P	rior Year Contributions and R	eceipts	45,946,486	42,436,571	39,208,998
c. P	rior Year Benefit Payments a	nd Expenses	(42,914,795)	(39,136,421)	(38,174,209)
d. E	xpected Investment Return F	ate	6.90%	6.90%	7.15%
e. E	xpected Investment Return		29,669,421	32,996,662	28,778,572
f. E	xpected Market Value of Ass	ets	\$461,176,871	\$512,859,225	\$431,793,477
	Year Gain/(Loss)				
	larket Value of Assets as of J	•	\$474,251,873	\$428,475,759	\$476,562,413
	xpected Market Value of Asse	ets	461,176,871	512,859,225	431,793,477
c. P	rior Year Gain /(Loss)		\$13,075,002	(\$84,383,466)	\$44,768,936
3. Phas	se-In of Asset Gains and Loss	ses			
			Unrecognized	Unrecognized	Unrecognized
	Calendar Year	Gain / (Loss)	Gain / (Loss)	Gain / (Loss)	Gain / (Loss)
a.	2023	\$13,075,002	\$10,460,002	\$0	\$0
b.	2022	(84,383,466)	(50,630,080)	(67,506,773)	0
C.	2021	44,768,936	17,907,574	26,861,362	35,815,149
d.	2020	15,892,928	3,178,586	6,357,171	9,535,757
e.	2019	27,047,566	0	5,409,513	10,819,026
f.	2018	(33,392,359)	0	0	(6,678,472)
g. To	otal Deferred Gains/(Losses)		(\$19,083,918)	(\$28,878,727)	\$49,491,460

#### **Actuarial Value of Assets**

Valuation Date	January 1, 2024	January 1, 2023	January 1, 2022
4. Actuarial Value of Assets			
a. Market Value of Assets	\$474,251,873	\$428,475,759	\$476,562,413
<ul><li>b. Deferred Gains/(Losses)</li></ul>	(19,083,918)	(28,878,727)	49,491,460
c. Market Value of Assets Less			
Deferred Gains/(Losses)	\$493,335,791	\$457,354,486	\$427,070,953
80% (90% prior to 2024) of Market Value of			
d. Assets	379,401,498	385,628,183	428,906,172
120% (110% prior to 2024) of Market Value of	, ,	, ,	, ,
e. Assets	569,102,248	471,323,335	524,218,654
		,,	
f. Actuarial Value of Assets, c., but not less than d. and			
not greater than e.	\$493,335,791	\$457,354,486	\$428,906,172
g. Ratio of Actuarial Value of Assets to Market Value of Assets	104.0%	106.7%	90.0%
5. Rate of Return on Actuarial Value of Assets for Prior Calendar Year	7.18%	5.84%	12.03%

Below are the investment returns during the last 16 years. The green line reflects the investment return actuarial assumption. Blue bars indicate investment return rates on market value of assets, and grey bars show investment return rates on actuarial value of assets.



#### **Actuarial Liabilities**

The **Actuarial Present Value of Future Benefits** is the present value of the cost to finance all benefits payable in the future, discounted to reflect the probability of payment and the time value of money. Below is the Actuarial Present Value of Future Benefits from the current valuation and the prior valuation:

Valuation Date	January 1, 2024	January 1, 2022
Actives	\$463,927,004	\$420,409,604
Retired Members and Beneficiaries	347,044,020	314,418,527
Disabled Members	38,347,935	37,282,814
Inactive Members	9,769,065	7,408,482
Total Present Value of Future Benefits	\$859,088,024	\$779,519,427

The **Actuarial Accrued Liability** is the portion of the Actuarial Present Value of Future Benefits which is allocated to all periods prior to a valuation year and therefore is not provided for by future Normal Costs. Below is the Actuarial Accrued Liability from the current valuation and the prior valuation:

Valuation Date	January 1, 2024	January 1, 2022
Actives	\$262,138,189	\$247,206,617
Retired Members and Beneficiaries	347,044,020	314,418,527
Disabled Members	38,347,935	37,282,814
Inactive Members	9,769,065	7,408,482
Total Actuarial Accrued Liability	\$657,299,209	\$606,316,440

The **Unfunded Actuarial Accrued Liability** is the difference between the Actuarial Accrued Liability and the Actuarial Value of Assets as of the valuation date. The **Funded Status** is the Actuarial Value of Assets divided by the Actuarial Accrued Liability and is a point-in-time measurement of the amount of assets set aside to cover actuarial accrued liabilities. Below is the Unfunded Actuarial Accrued Liability and Funded Status from the current valuation and the prior valuation:

Val	uation Date	January 1, 2024	January 1, 2022
Uni	funded Actuarial Accrued Liability		
a.	Actuarial Accrued Liability	\$657,299,209	\$606,316,440
b.	Actuarial Value of Assets	493,335,791	428,906,172
c.	Unfunded Actuarial Accrued Liability (a b.)	\$163,963,418	\$177,410,268
d.	Funded Status (b. divided by a.)	75.1%	70.7%

#### **Actuarial Liabilities**

The **Normal Cost** is the portion of the Actuarial Present Value of Future Benefits which is allocated to a valuation year. Only active employees who have not reached Normal Retirement Age incur a Normal Cost. Below is the Normal Cost from the current valuation and the prior valuation:

Valuation Date	January 1, 2024	January 1, 2022
Total Normal Cost As of Percentage of Salary	\$17,918,989 16.8%	\$15,923,710 16.6%
Employee Normal Cost As of Percentage of Salary	\$9,922,314 9.3%	\$8,858,936 9.2%
Administrative Expenses As a Percentage of Salary	\$951,985 0.9%	\$951,321 1.0%
Net Employer Normal Cost As a Percentage of Salary	\$8,948,660 8.4%	\$8,016,095 8.3%

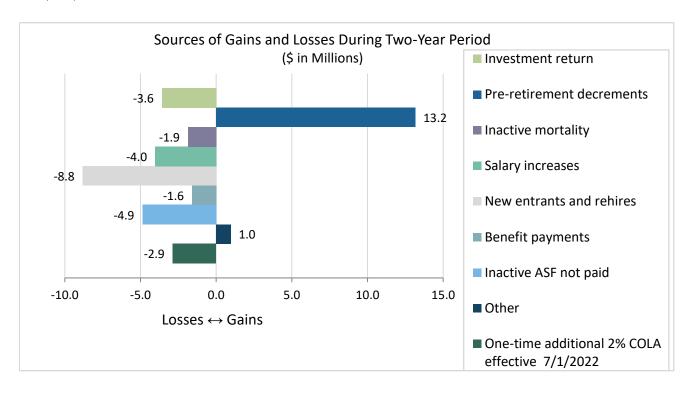
# **Actuarial Experience**

In performing the actuarial valuation, various assumptions are made regarding mortality, retirement, disability and withdrawal rates as well as salary increases and investment returns. A comparison of the results of the current valuation and the prior valuation is made to determine how closely actual experience relates to expected. During the two years since the last valuation, the total unfunded actuarial accrued liability of the System was expected to decrease by \$35,288,116. Below is the development of the Actuarial Loss for the current 2-year period:

Cal	endar Year Ending	December 31, 2023	December 31, 2022
Exp	ected Unfunded Actuarial Accrued Liability		
1.	Unfunded Actuarial Accrued Liability, Beginning of Year	\$161,530,569	\$177,410,268
2.	Hampshire Council of Governments Adjustment	-	(1,162,601)
3.	Normal Cost, Beginning of Year	15,881,771	15,923,710
4.	Total Contributions	45,946,486	42,436,571
5.	Interest (full year on 1-3., one-half year on 4.)	10,656,298	11,795,763
6.	Expected Unfunded Actuarial Accrued Liability	\$142,122,152	\$161,530,569
7.	Unfunded Actuarial Accrued Liability (before changes)	155,658,271	
8.	(Gain)/Loss (7 6.)	\$13,536,119	
Ass	et Gain/(Loss)		
1.	Actuarial Value of Assets, Beginning of Year	\$457,354,486	\$428,906,172
2.	Contributions and Receipts	45,946,486	42,436,571
3.	Benefit Payments and Expenses	(42,914,795)	(39,136,421)
4.	Assumed Rate of Return (prior valuation)	6.90%	6.90%
5.	Expected Return	31,662,053	29,708,381
6.	Actuarial Value of Assets, End of Year	\$493,335,791	\$457,354,486
7.	Actual Return	32,949,614	25,148,164
8.	Actual Rate of Return	7.18%	5.84%
9.	Asset Gain/(Loss) (7 5.)	1,287,561	(4,560,217)
10.	Total Asset Gain/(Loss), 2-Year Period	(\$3,587,311)	

# **Actuarial Experience**

Below are the various sources of gains and losses over the 2-year period. The asset loss during the period was \$3,587,311, and the total demographic loss during the period was \$9,948,808, which totals to an overall loss of \$13,536,119.



# **Unfunded Actuarial Accrued Liability**

Changes due to:	
a. Asset Loss	\$3,587,311
b. Demographic Experience Loss	9,948,808
c. Total Loss Prior to Changes	13,536,119
d. Plan Change	-
e. Assumption and Method Changes	
Mortality Improvement Rates	1,467,144
Investment Return Rate	6,838,003
Total	8,305,147
f. Total Increase (including changes)	21,841,266
Unfunded Actuarial Accrued Liability, End of Year	\$163,963,418
	<ul> <li>a. Asset Loss</li> <li>b. Demographic Experience Loss</li> <li>c. Total Loss Prior to Changes</li> <li>d. Plan Change</li> <li>e. Assumption and Method Changes  Mortality Improvement Rates  Investment Return Rate</li> <li>Total</li> <li>f. Total Increase (including changes)</li> </ul>

# **Annual Appropriations**

The Annual Appropriation is determined in accordance with the requirements set forth in Sections 22D and 22F of Chapter 32 of the Massachusetts General Laws ("M.G.L."). The appropriation is comprised of the annual employer normal cost and amortization payments to pay the unfunded actuarial accrued liability. Below are the details of the annual appropriations for the current and prior valuations, adjusted for semi-annual payments made July 1 and January 1. The appropriations shown are based on the results of the valuation and do not account for any adjustments made to appropriations in the selected funding schedule.

Valuation Date		January 1, 2024	January 1, 2022
1. Early Retirement Incentive Plan (2	2002)		
Fully Funded Year		2028	2028
Investment Return Rate		6.80%	6.90%
Balance as of Valuation Date		\$929,182	\$1,308,649
Amortization Amount		\$255,696	\$256,036
Increasing Rate		0.00%	0.00%
Remaining Payment Period from V	/aluation Date	4	6
2. Early Retirement Incentive Plan (2	2003)		
Fully Funded Year		2028	2028
Investment Return Rate		6.80%	6.90%
Balance as of valuation date		\$983,365	\$1,384,957
Amortization Amount		\$270,606	\$270,965
Increasing Rate		0.00%	0.00%
Remaining Payment Period from V	/aluation Date	4	6
3. Unfunded Actuarial Accrued Liabi	lia.		
<ol> <li>Unfunded Actuarial Accrued Liabi</li> <li>Fully Funded Year</li> </ol>	iity	2032	2032
Balance as of Valuation Date		\$162,050,871	\$174,716,662
Amortization Amount		\$22,189,103	\$174,710,002
Increasing Rate		4.00%	4.00%
Remaining Payment Period from \	/aluation Data	4.00%	10
Remaining Layment Lenou nom	valuation bate	0	10
4. Total Amortization Payments		\$22,715,405	\$20,238,958
5. Normal Cost		\$8,948,660	\$8,016,095
C Not 2(0)(a) Too refere		<b>\$4.047.404</b>	<b>\$4.040.450</b>
6. Net 3(8)(c) Transfers		\$1,047,184	\$1,046,453
7. Total Appropriation as of January	1	\$32,711,249	\$29,301,506
8. Adjusted for Semi-Annual Payme	nts as of July 1 and January 1	\$34,361,082	\$30,800,857

Exhibit 3.1 - 30-Year Forecast of Annual Appropriations

								Unfunded
Fiscal		Amortization	Amortization	Amortization			Increase	Actuarial
Year	Employer	Payment of	Payment of	Payment of	Net 3(8)(c)	Total	over Prior	Accrued
Ending	Normal Cost	UAL	ERI 2002	ERI 2003	Transfers	Employer Cost	Year	Liability
2025	\$9,399,300	\$23,112,032	\$268,592	\$284,254	\$1,100,000	\$34,164,178		\$163,963,418
2026	9,496,963	24,271,879	268,592	284,254	1,100,000	35,421,688	3.68%	151,052,366
2027	9,781,668	25,293,493	268,592	284,254	1,100,000	36,728,007	3.69%	136,084,121
2028	10,021,080	26,411,102	268,591	284,255	1,100,000	38,085,028	3.69%	119,059,339
2029	10,319,263	28,044,542	-	-	1,100,000	39,463,805	3.62%	99,740,577
2030	10,569,163	29,259,071	-	-	1,100,000	40,928,234	3.71%	78,009,478
2031	10,855,276	30,494,249	-	-	1,100,000	42,449,525	3.72%	53,565,827
2032	11,146,120	27,525,819	-	-	1,100,000	39,771,939	-6.31%	26,204,178
2033	11,443,372	-	-	-	1,100,000	12,543,372	-68.46%	-
2034	11,742,815	-	-	-	1,100,000	12,842,815	2.39%	-
2035	12,063,259	-	-	-	1,100,000	13,163,259	2.50%	-
2036	12,389,469	-	-	-	1,100,000	13,489,469	2.48%	-
2037	12,737,304	-	-	-	1,100,000	13,837,304	2.58%	-
2038	13,077,846	-	-	-	1,100,000	14,177,846	2.46%	-
2039	13,436,364	-	-	-	1,100,000	14,536,364	2.53%	-
2040	13,826,867	-	-	-	1,100,000	14,926,867	2.69%	-
2041	14,213,912	-	-	-	1,100,000	15,313,912	2.59%	-
2042	14,617,721	-	-	-	1,100,000	15,717,721	2.64%	-
2043	15,036,300	-	-	-	1,100,000	16,136,300	2.66%	-
2044	15,484,763	-	-	-	1,100,000	16,584,763	2.78%	-
2045	15,993,457	-	-	-	1,100,000	17,093,457	3.07%	-
2046	16,470,076	-	-	-	1,100,000	17,570,076	2.79%	-
2047	16,979,047	-	-	-	1,100,000	18,079,047	2.90%	-
2048	17,497,115	-	-	-	1,100,000	18,597,115	2.87%	-
2049	18,030,526	-	-	-	1,100,000	19,130,526	2.87%	-
2050	18,608,609	-	-	-	1,100,000	19,708,609	3.02%	-
2051	19,219,716	-	-	-	1,100,000	20,319,716	3.10%	-
2052	19,837,670	-	-	-	1,100,000	20,937,670	3.04%	-
2053	20,558,319	-	-	-	1,100,000	21,658,319	3.44%	-
2054	21,387,519	-	-	-	1,100,000	22,487,519	3.83%	-

If FY2026 appropriation is made on July 1, 2025, payment is \$34,848,587 (discount of \$573,101).

If FY2027 appropriation is made on July 1, 2026, payment is \$36,133,771 (discount of \$594,236).

Exhibit 3.2 - 30-Year Forecast of Cash Flow

Calendar Year	Market Value of Assets, BOY	Benefit Payments	Employee Contributions	Employer Contributions	Investment Return	Market Value of Assets, EOY
2024	\$474,251,873	\$48,534,828	\$9,922,314	\$32,576,615	\$33,488,870	\$501,704,844
2025	501,704,844	40,566,064	10,443,311	33,773,747	35,743,443	541,099,281
2026	541,099,281	42,408,190	10,805,515	35,017,344	38,468,827	582,982,777
2027	582,982,777	44,105,205	11,231,417	36,309,208	41,376,014	627,794,211
2028	627,794,211	45,892,007	11,622,620	37,621,783	44,478,298	675,624,905
2029	675,624,905	47,556,779	12,081,727	39,015,898	47,800,202	726,965,953
2030	726,965,953	49,272,028	12,529,013	40,464,144	51,361,971	782,049,053
2031	782,049,053	50,923,797	12,995,183	37,915,122	54,909,827	836,945,388
2032	836,945,388	52,504,255	13,479,403	11,993,923	56,859,328	866,773,787
2033	866,773,787	54,056,080	13,986,470	12,278,989	58,888,762	897,871,928
2034	897,871,928	55,614,255	14,499,289	12,584,047	61,006,073	930,347,082
2035	930,347,082	58,116,896	15,033,200	12,894,594	63,186,717	963,344,697
2036	963,344,697	60,732,156	15,573,969	13,225,728	65,400,925	996,813,163
2037	996,813,163	63,465,103	16,150,018	13,549,919	67,645,077	1,030,693,074
2038	1,030,693,074	66,321,033	16,738,212	13,891,223	69,915,015	1,064,916,491
2039	1,064,916,491	69,305,479	17,326,166	14,262,976	72,205,997	1,099,406,151
2040	1,099,406,151	72,424,226	17,948,602	14,631,437	74,512,637	1,134,074,601
2041	1,134,074,601	75,683,316	18,587,283	15,015,857	76,828,854	1,168,823,279
2042	1,168,823,279	79,089,065	19,245,154	15,414,338	79,147,800	1,203,541,506
2043	1,203,541,506	82,648,073	19,908,906	15,841,269	81,461,800	1,238,105,408
2044	1,238,105,408	86,367,236	20,550,768	16,325,538	83,762,271	1,272,376,749
2045	1,272,376,749	90,253,762	21,259,764	16,779,272	86,039,645	1,306,201,668
2046	1,306,201,668	94,315,181	21,975,750	17,263,805	88,283,287	1,339,409,329
2047	1,339,409,329	98,559,364	22,722,093	17,756,998	90,481,394	1,371,810,450
2048	1,371,810,450	102,994,535	23,494,113	18,264,798	92,620,902	1,403,195,728
2049	1,403,195,728	107,629,289	24,265,202	18,815,124	94,687,376	1,433,334,141
2050	1,433,334,141	112,472,607	25,047,798	19,396,889	96,664,892	1,461,971,113
2051	1,461,971,113	117,533,874	25,868,216	19,985,173	98,535,914	1,488,826,542
2052	1,488,826,542	122,822,898	26,636,654	20,671,220	100,281,162	1,513,592,680
2053	1,513,592,680	128,349,928	27,349,024	21,460,606	101,879,460	1,535,931,842

#### **Forecast Notes**

#### Exhibit 3.1:

- ♦ The Total Normal Cost is assumed to increase 3.25% per year and the Employee Normal Cost is assumed to increase at a rate that reflects a total payroll increase of 3.25% per year and incorporates new entrants sufficient to maintain constant active membership.
- ♦ The Unfunded Actuarial Accrued Liability ("UAL") is computed as of January 1 of each year assuming no future gains or losses.
- ♦ The Amortization Payment of UAL is an increasing payment at 4% paid over 8 years through 2032.
- ♦ The Amortization Payment of the Early Retirement Incentive Plan (2002) is a level payment paid over 4 year(s) through 2028.
- ♦ The Amortization Payment of the Early Retirement Incentive Plan (2003) is a level payment paid over 4 year(s) through 2028.
- Net 3(8)(c) transfers are a level dollar amount based on the net transfers expected to be paid by the Hampshire County Retirement Board during the current year offset by the amount received during the same period.
- ◆ Total Employer Cost is the sum of the Employer Normal Cost, net 3(8)(c) transfers and the Amortization of the UAL, all computed as of January 1 of each year and adjusted for semi-annual payments made on July 1 and January 1.
- For fiscal year 2025, we show the actual appropriation developed under the previous funding schedule of \$34,164,178. For fiscal years 2026 and later, the Board has selected a funding schedule that fully amortizes the unfunded actuarial accrued liability by 2032. The Board adopted a schedule that sets the annual appropriations to no less than the amounts shown in the funding schedule adopted by the Board from the January 1, 2022 actuarial valuation.
- The funding schedule adopted by the Board results in amortization payments for every year up to and including the full funded date that are greater than the interest computed on the outstanding UAL from the prior year. This amortization method fully amortizes the UAL within a reasonable time period and reduces the UAL by a reasonable amount within a sufficiently short period.

#### **Forecast Notes**

#### Exhibit 3.2:

- Expected benefit payments include payments expected to be made to retired members, beneficiaries, disabled members and active members expected to retire. In addition, expected benefit payments include distribution of the annuity savings fund attributed to inactive members.
- Benefit payments exclude cost-of-living increases granted to members in pay status between 1982 and 1997. In addition, benefit payments are as expected for the first ten years of the forecast, then increase by the greater of 4.5% per year thereafter or the expected future payments for the current population projected by our computer model.
- Calendar year cash flow entries are developed as of each January 1.

#### 4.1 - GASB 67 and GASB 68 Disclosures

In June 2012, the GASB approved two related Statements that significantly changed the way pension plans and governments account and report pension liabilities. Effective for plans with fiscal years beginning after June 15, 2013, GASB Statement No. 67, *Financial Reporting for Pension Plans*, replaced the requirements of Statement No. 25 and effective for employers with fiscal years beginning after June 15, 2014, GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*, replaced the requirements of Statement No. 27.

The pension standards reflect changes from those previously in place regarding how governments calculate total pension liability and pension expense. Further, the standards contain requirements for disclosing information in the notes to financial statements and presenting required supplementary information following the notes.

GASB 67 requires defined benefit pension plans, such as the Hampshire County Retirement System, to present a statement of fiduciary net position (pension plan assets) and a statement of changes in fiduciary net position. Further, the statement requires that notes to financial statements include descriptive information such as the types of benefits provided, the classes of plan members covered and the composition of the pension plan's retirement board. Finally, GASB 67 requires pension plans to present in required supplementary information the sources of the changes in the net pension liability and information about the actuarially determined contributions compared with the actual contributions made to the plan and related ratios.

GASB 67 and GASB 68 require projected benefit payments be discounted to their actuarial present value using the single rate that reflects:

- (1) a long-term expected rate of return on pension plan investments to the extent that the pension plan's assets are sufficient to pay benefits and pension plan assets are expected to be invested using a strategy to achieve that return and
- (2) a tax-exempt, high-quality municipal bond rate to the extent that the conditions for use of the long-term expected rate of return are not met.

GASB 68 establishes standards for measuring and recognizing liabilities, deferred outflows of resources, deferred inflows of resources and pension expense by state and local governments.

The effective date for GASB 67 is for plan years beginning after June 15, 2013, which is the fiscal year ending December 31, 2014 for the Hampshire County Retirement System. The effective date for GASB 68 is for employers' fiscal years beginning after June 15, 2014. The GASB report, submitted under separate cover and prepared as of December 31, 2023 (the measurement date), presents information to assist the Hampshire County Retirement Board in providing the required information under GASB 68 to participating employers.

# 4.2 - PERAC Disclosure Information

The most recent actuarial valuation of the System was prepared by KMS Actuaries, LLC as of January 1, 2024.

Normal Cost - Employees Normal Cost - Employers	\$9,922,314 \$8,948,660	9.3% of payroll 8.4% of payroll
Actuarial Liability - Active Members Actuarial Liability - Retired and Inactive Members Total Actuarial Liability (AAL)	\$262,138,189 395,161,020 \$657,299,209	40% of total AAL 60% of total AAL
System Assets Unfunded Actuarial Accrued Liability	\$493,335,791 \$163,963,418	

Funded Status 75.1%

Principal actuarial assumptions used in the valuation:

Investment Return 6.80%
Rate of Salary Increase Based on service, 6% graded down to 4.25% for Group 1
Based on service, 7% graded down to 4.75% for Group 4

#### 4.3 - Risk Measures

The Hampshire County Retirement System is subject to certain risks that could affect the plan's future financial condition. Here we identify the primary risks to the System, provide some background information about those risks, and provide an assessment of those risks in accordance with Actuarial Standards of Practice (ASOP) 51.

Risk is the potential of actual future measurements deviating from expected future measurements resulting from actual future experience deviating from actuarially assumed experience. Examples of potential risks that may be reasonably anticipated to significantly affect the future financial condition of the plan include the following:

- ◆ Investment Risk the potential that investment returns will be different than expected.
- ♦ Asset/Liability Mismatch Risk the potential that changes in asset values are not matched by changes in the value of liabilities.
- ♦ Interest Rate Risk the potential that interest rates will be different than expected.
- ♦ Longevity and Other Demographic Risks the potential that mortality or other demographic experience will be different than expected.
- ◆ Contribution Risk the potential of actual future contributions deviating from expected future contributions. For example, that actual contributions are not made in accordance with the plan's funding policy, that other anticipated payments to the plan are not made, or that material changes occur in the anticipated number of covered employees, covered payroll, or other relevant contribution base.
- ♦ Benefit Change Risk the potential for the provisions of the System to be changed such that the benefits and liabilities are changed materially.
- ◆ Assumption Change Risk the potential for the environment to change such that future valuation assumptions are adjusted to be different than the current assumptions.

We have provided several risk measures in this section that we believe are most significant for the plan. However, we believe that a more rigorous assessment of risk would be beneficial to the Board to understand the risks identified above, such as:

- ♦ Scenario Test a process for assessing the impact of one possible event, or several simultaneous or sequentially occurring possible events, on a plan's financial condition.
- ♦ Sensitivity Test a process for assessing the impact of a change in an actuarial assumption on an actuarial measurement.
- ◆ Stochastic Modeling a process for generating numerous potential outcomes by allowing for random variations in one or more inputs over time for the purpose of assessing the distribution of those outcomes.
- ♦ Stress Test a process for assessing the impact of adverse changes in one or relatively few factors affecting a plan's financial condition.

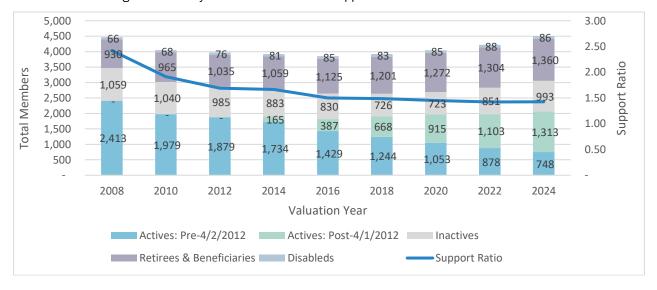
# 4.3 - Risk Measures

#### **Maturity Measures**

As retirement systems mature they become much more sensitive to risks. This is because a higher proportion of the actuarial liability is attributable to participants who are no longer active. Plan maturity measures are helpful in understanding the risks associated with a plan. One such maturity measure is the ratio of the system's retiree liability to its total liability. A retirement system in its infancy will have a very low ratio of retiree liability to total liability. As the system matures, the ratio starts increasing. A mature plan will often have a ratio above 60%. For the Hampshire County Retirement System and other retirement systems in the United States these ratios have been steadily increasing in recent years.



Another maturity measure is the ratio of actives to retirees, or support ratio. A retirement system in its infancy will have a very high ratio of active to retired members. As the system matures, and members retire, the support ratio starts declining. A mature system will often have a support ratio near or below one.



#### 4.3 - Risk Measures

#### **Volatility Indices**

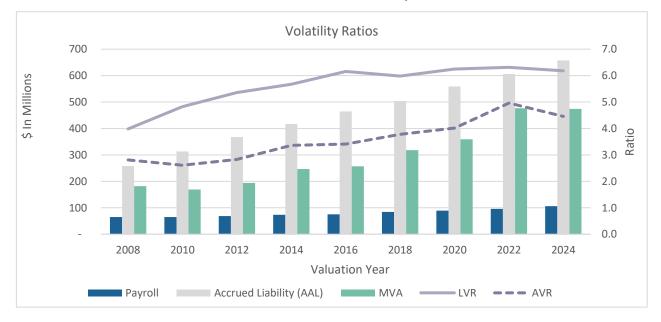
Volatility indices are measures of the relative sensitivity of employer contributions to changes in assets or liabilities. Below we present two such indices - the Asset Volatility Ratio (AVR) and the Liability Volatility Ratio (LVR):

#### Asset Volatility Ratio (AVR)

The Asset Volatility Ratio (AVR) is the ratio of the Market Value of Assets (MVA) to Payroll. Systems with a higher AVR experience more volatile employer contributions (as a percentage of payroll) due to investment return. This ratio indicates a measure of the system's current contribution volatility. The AVR increases over time but generally tends to stabilize as the system matures.

#### Liability Volatility Ratio (LVR)

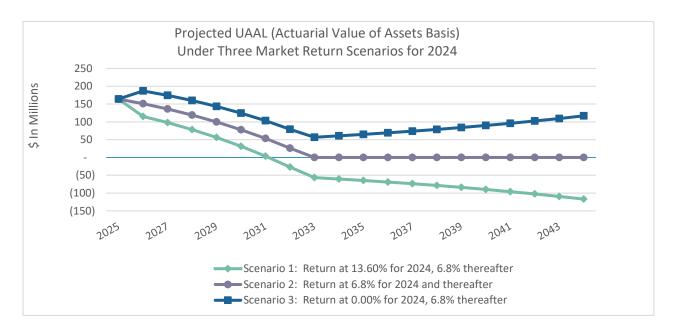
The Liability Volatility Ratio (LVR) is the ratio of the Actuarial Accrued Liability (AAL) to Payroll. Systems with a higher LVR experience more volatile employer contributions (as a percentage of payroll) due to the investment return assumption and changes in liability. This ratio indicates a longer-term potential for contribution volatility. The AVR, described above, will tend to move close to the LVR as the system matures.



#### 4.3 - Risk Measures

#### **Market Return Scenarios**

Below we illustrate the projected effect on funding levels of a single year of investment return above or below the assumed investment return. Scenario 1 assumes a one-year return of 2 times the assumed return and the expected return thereafter, Scenario 2 assumes assets earn the expected return every year and Scenario 3 assumes a one-year return of 0% and the expected return thereafter.



#### **Sensitivity Analysis**

The following presents the Actuarial Accrued Liability and Funded Status calculated using the investment return rate of 6.8%, as well as what the Actuarial Accrued Liability and Funded Status would be if it were calculated using an investment return rate 1-percentage point lower (5.8%) or 1-percentage point higher (7.8%) than the assumed investment return rate:

		Current Investment	
	1% Decrease (5.8%)	Return Rate (6.8%)	1% Increase (7.8%)
Actuarial Accrued Liability	\$732,477,382	\$657,299,209	\$593,768,097
% Change	11%		-10%
Actuarial Value of Assets	\$493,335,791	\$493,335,791	\$493,335,791
Unfunded Actuarial Accrued Liability	239,141,591	163,963,418	100,432,306
% Change	46%	N/A	-39%
Funded Status	67.4%	75.1%	83.1%

# 4.3 - Risk Measures

The retirement plan invests in a diversified portfolio of stocks, bonds, real estate, and other assets with the objective of maximizing investment returns at a reasonable level of risk. The potential for investment returns to be different than expected is a key risk for the plan. Reducing the plan's investment risk by investing solely in bonds, however, would also likely reduce the plan's investment returns thereby increasing the amount of contributions needed over the long term. The Low-Default Risk Obligation Measure (LDROM) represents what the funding liability would be if the plan invested its assets solely in a portfolio of high-quality bonds whose cash flows approximately match future benefit payments. Consequently, the difference between the plan's Actuarial Accrued Liability and the LDROM can be thought of as representing the expected taxpayer savings from investing in the plan's diversified portfolio compared to investing only in high quality bonds.

The following presents the LDROM and Funded Status calculated using the LDROM investment return rate of 4.76%:

LDROM	\$825,932,319
Actuarial Value of Assets	\$493,335,791
Funded Status	59.73%

The LDROM investment return rate is based on the FTSE Pension Liability Index published as of December 31, 2023. The index represents the single discount rate that would produce the same present value as calculated by discounting a standardized set of liabilities using the Pension Discount Curve, which is a set of yields on hypothetical AA zero coupon bonds whose maturities range from 6 months up to 30 years.

The actuarial valuation reports the funded status and develops appropriations based on the expected return of the plan's investment portfolio. If instead, the plan switched to investing exclusively in high quality bonds, the LDROM illustrates that reported funded status would be lower (which also implies that the Actuarially Determined Contributions would be higher), perhaps significantly. Unnecessarily high appropriation requirements in the near term may not be affordable and could imperil plan sustainability and benefit security.

#### 4.3 - Risk Measures

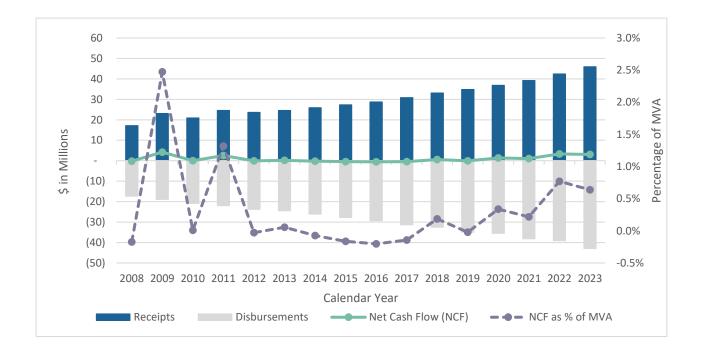
#### Duration

Duration is another measure that is used to describe how the present value of a cash flow series changes when small changes are made to the underlying interest rates. The duration of the Hampshire County Retirement System is 11, and this represents an approximate percentage change in the Actuarial Accrued Liability for each 1% change to the investment return rate.

#### Net Cash Flow (NCF)

Net cash flow (NCF) during a year is the difference between contributions, both employer and employee, paid into the System and benefit payments and expenses paid from the System. If the level of benefit payments plus expenses is greater than contributions, then the System has negative NCF. Mature plans generally have a negative NCF as the number of retirees grows. When a System has negative NCF, then additional cash from existing assets are needed to pay the pension benefits.

Historical NCF since 2008 is shown in the next graph. Blue bars indicate contributions, from employees and employers, and grey bars show benefit payments and administrative expenses. The NCF is represented by the green line. The dashed purple line (which corresponds to the right-hand axis) provides the NCF as a percentage of the Market Value of Assets. As of December 31, 2023, the NCF was positive \$3.0 million, which represents 0.6% of the Market Value of Assets. The NCF falls within the range of -0.2% to 2.5% of total assets over the 16-year period.



#### Administration

There are 104 contributory retirement systems for public employees in Massachusetts. Each system is governed by a retirement board and all boards, although operating independently, are governed by Chapter 32 of the Massachusetts General Laws, Chapter 34B, Section 19 and other applicable statutes. This law in general provides uniform benefits, uniform contribution requirements and a uniform accounting and funds structure for all systems.

#### **Participation**

Participation is mandatory for all full-time employees. Eligibility with respect to part-time, provisional, temporary, seasonal or intermittent employment is governed by regulations promulgated by the local retirement board, and approved by PERAC. Membership is optional for certain elected officials.

#### **Membership Groups**

There are four membership groups in the Retirement System:

Group 1 General employees, including clerical, administrative, technical

and all other employees not otherwise classified.

Group 2 Certain specified hazardous duty positions.

Group 3 State police officers and inspectors.

Group 4 Local police officers, firefighters and other specified hazardous

positions.

For members in more than one group, participation will be proportional.

#### **Member Contributions**

Member contributions vary depending on the most recent date of membership:

Prior to 1975	5% of Salary
1975 - 1983	7% of Salary
1984 - June 30, 1996	8% of Salary
July 1, 1996 - present	9% of Salary

1979 - present An additional 2% of Salary in excess of

\$30,000.

Group 1 members hired 6% of Salary with 30 or more years of

on or after April 2, 2012 creditable service.

#### **Rate of Interest**

Interest on regular deductions made after January 1, 1984 is a rate established by PERAC in consultation with the Commissioner of Banks. The rate is obtained from the average rates paid on individual savings accounts by a representative sample of at least ten financial institutions.

#### **Retirement Age**

The mandatory retirement age for some Group 2 and Group 4 members is age 65. Most Group 2 and Group 4 members may remain in service after reaching age 65. Group 4 members who are employed in certain public safety positions are required to retire at age 65. There is no mandatory retirement age for members in Group 1.

#### Salary

Gross regular compensation. This does not include bonuses, overtime, severance pay, unused sick leave credit or other similar compensation. For employees who became members after January 1, 2011, regular compensation is limited to 64% of the federal limit found in 26 U.S.C. §401(a)(17). For 2024, the limit is 64% of \$345,000, or \$220,800.

#### **Average Salary**

2, 2012

Membership before April • Average annual rate of regular compensation received during the three consecutive years that produce the highest average, or, if greater, during the last three years (whether or not consecutive) preceding retirement.

Membership on or after April 2, 2012

◆ Average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement.

#### Creditable Service

The period during which a member contributes to the retirement system plus certain periods of military service and "purchased" service.

#### **Benefit Rate**

The benefit rate varies with the member's retirement age, Group, membership date and years of creditable service at retirement. Each year a member retires prior to the age at which the 2.5% maximum benefit rate applies, a reduction is applied to each year of age under the maximum age. The maximum age and reduction for each Group and membership date is as follows:

	Group 1	Group 2	Group 4
2.5% for Membership before April 2, 2012:			
Maximum age:	65	60	55
Reduction:	0.1%	0.1%	0.1%
2.5% for Membership on or after April 2, 2012 (less than 30 years of service):			
Maximum age:	67	62	57
Reduction:	0.15%	0.15%	0.15%
2.5% for Membership on or after April 2, 2012 (30+ years of service):			
Maximum age:	67	62	57
Reduction:	0.125%	0.125%	0.125%

Superannuation Retirement	Eligibility if membership before April 2, 2012	<ul> <li>completion of 20 years of Creditable Service, or</li> <li>attainment of age 55 if hired prior to 1978, or</li> <li>attainment of age 55 with 10 years of Creditable Service, if hired after 1978.</li> </ul>
	Eligibility if membership on or after April 2, 2012	<ul> <li>attainment of age 60 with 10 years of Creditable Service if classified in Group 1</li> </ul>
		<ul> <li>attainment of age 55 with 10 years of Creditable Service if classified in Group 2</li> </ul>
		• attainment of age 55 if classified in Group 4
	Benefit Amount	Product of the member's Benefit Rate, Average Salary as Creditable Service.
	Maximum Benefit	80% of the member's Average Salary.
	Veteran's Benefit	Additional benefit of \$15 per year of Creditable Service, up to maximum of \$300.
Deferred Vested	Eligibility	<ul> <li>completion of ten or more years of Creditable Service.</li> <li>elected officials hired prior to 1978, completion of six years Creditable Service.</li> </ul>
	Benefit Amount	Accrued benefit payable commencing at age 55, or the

Accrued benefit payable commencing at age 55, or the completion of 20 years of Creditable Service, or may be deferred until later at the participant's option.

# Withdrawal of Contributions

Contributions may be withdrawn upon termination of employment.

- Members hired on or after January 1, 1984 who terminate with less than ten years of Creditable Service receive contributions plus interest on the Annuity Savings Account at an annual rate of 3%.
- All other withdrawals receive contributions plus 100% of the regular interest that has accrued to the Annuity Savings Account.

Ordinary Disability Retirement	Eligibility	Non-job related disability after completion of ten years of Creditable Service.
	Benefit Amount for Group 1 membership before April 2, 2012 or Group 2 or Group 4	Superannuation benefit determined if the member is age 55, up to a maximum of 80% of Average Salary over three years. If the member is a veteran, 50% of final rate of salary (final year) plus an annuity based on the accumulated member contributions plus credited interest, up to a maximum of 80% of Average Salary over five years.
	Benefit Amount for Group 1 membership on or after April 2, 2012	Superannuation benefit determined if the member is age 60, up to a maximum of 80% of Average Salary over three years. If the member is a veteran, 50% of final rate of salary (final year) plus an annuity based on the accumulated member contributions plus credited interest, up to a maximum of 80% of Average Salary over five years.
Accidental Disability Retirement	Eligibility	Disabled as a result of an accident in the performance of duties.  There is no minimum age or service requirement.
	Benefit Amount	72% of Salary plus an annuity based on accumulated member contributions plus credited interest.
	Maximum Benefit	100% of Salary if hired before January 1, 1988, otherwise 75% of Salary.
	Veteran's Benefit	Additional allowance of \$15 per year of Creditable Service, up to a maximum of \$300.
	Supplemental Dependent Allowance	Additional allowance of \$1,092.60 per year for each child until age 18 (or age 22 if a full-time student).
Non-Occupational Death	Eligibility	For members with at least two years of creditable service who die while in active service, but not due to occupational injury.
	Benefit Amount	Benefit as if Option C had been elected. Minimum benefit of \$500 per month for surviving spouse, \$120 per month for first

child and \$90 per month for each additional child.

#### **Accidental Death**

Eligibility For members who die as a result of an occupational injury.

**Benefit Amount** 72% of Salary plus an annuity based on accumulated member

contributions plus credited interest.

Maximum Benefit 100% of Salary if hired before January 1, 1988, otherwise 75%

of Salary.

Veteran's Benefit Additional allowance of \$15 per year of creditable service, up to

a maximum of \$300.

Supplemental Dependent

Allowance

Additional allowance of \$1,092.60 per year for each child until

age 18 (or age 22 if a full-time student).

# Cost-of-Living Adjustment (COLA)

In accordance with the adoption of Chapter 17 of the Acts of 1997, the granting of a Cost-of-Living Adjustment will be determined by an annual vote by the Retirement Board. The amount of increase will be based upon the Consumer Price Index, limited to a maximum of 3.0%, beginning on July 1. All retirees, disabled retirees and beneficiaries who have been receiving benefit payments for at least one year as of July 1 are eligible for the adjustment. The maximum amount of pension benefit subject to a COLA is \$13,000. A one-time additional 2% COLA was approved on the \$13,000 COLA base effective July 1, 2022.

All COLAs granted to members after 1981 and prior to July 1, 1998 are deemed to be an obligation of the Commonwealth of Massachusetts and are not the liability of the Retirement System.

Optional Forms of Payment A member may elect to receive his or her retirement allowance, payable in monthly installments, in one of three forms of payment:

- Option A Total annual allowance commencing at retirement and terminating at member's death.
- ◆ Option B A reduced annual allowance commencing at retirement with death benefit equal to excess of member contributions plus credited interest to retirement over annuity benefit paid to member.
- ◆ Option C A reduced annual allowance commencing at retirement with 66¾ of benefit continued to designated beneficiary upon death of member. For members who retired on or after January 12, 1988, if the beneficiary pre-deceases the retiree, the benefit payable increases based on the factor used to determine the Option C benefit at retirement. For members who retired prior to January 12, 1988, if the System has accepted Section 288 of Chapter 194 of the Acts of 1998 and the beneficiary pre-deceases the retiree, the benefit payable increases based on the factor used to determine the Option C benefit at retirement.

#### **Valuation Date**

January 1, 2024

#### **Investment Return Rate**

6.80% per year. Previously, 6.90% per year.

The investment return assumption is a long-term assumption based on capital market expectations by asset class, historical returns and professional judgment. We considered analysis prepared by PRIM's investment advisor using a building block approach and using the target asset allocation, expected returns by asset class and risk analysis to determine a long-term expected average annual rate of return.

# Low-Default Risk Obligation Measure (LDROM) Investment Return Rate

4.76% per year.

The LDROM investment return rate is based on the FTSE Pension Liability Index published as of December 31, 2023. The index represents the single discount rate that would produce the same present value as calculated by discounting a standardized set of liabilities using the Pension Discount Curve, which is a set of yields on hypothetical AA zero coupon bonds whose maturities range from 6 months up to 30 years.

# Annuity Savings Fund Interest Rate

2.00% per year

#### **Amortization Method**

Unfunded Actuarial Accrued Liability (UAL):

Increasing dollar amount at 4% to reduce the Unfunded Actuarial Accrued Liability to zero on or before June 30, 2032.

Early Retirement Incentive Program (ERI) for 2002:

Level dollar amount to reduce the Unfunded Actuarial Accrued Liability attributable to the 2002 ERI to zero on or before June 30, 2028.

Early Retirement Incentive Programs (ERI) for 2003:

Level dollar amount to reduce the Unfunded Actuarial Accrued Liability attributable to the 2003 ERI to zero on or before June 30, 2028.

#### **Output Smoothing Method**

None.

#### **Salary Scale**

The assumed annual rates for salary increases including longevity are illustrated by the following rates:

Years of Service	Groups 1 and 2	Group 4
0	6.00%	7.00%
1	5.50%	6.50%
2	5.50%	6.00%
3	5.25%	5.75%
4	5.25%	5.25%
5	4.75%	5.25%
6	4.75%	4.75%
7	4.50%	4.75%
8	4.50%	4.75%
9+	4.25%	4.75%

The salary scale assumption is a long-term estimate derived from historical data, current and recent market expectations and professional judgment.

#### **Cost-of-Living Allowance**

Cost-of-Living Allowances (COLA) are assumed to be 3% of the pension amount, capped at \$390 per year.

#### Inflation

2.5% per year, based on current economic data, analyses from economists and other experts, and professional judgment.

#### **Payroll Growth**

3.25% per year, based on historical data, current and recent market expectations and professional judgment.

# **Mortality Rates**

RP-2014 Blue Collar Mortality Table with full generational mortality improvement using Scale MP-2021. For disabled members, RP-2014 Blue Collar Mortality Table set forward one year with full generational mortality improvement using Scale MP-2021.

General Employees: 55% of deaths are job-related. Police and Fire: 90% of deaths are job-related.

PERAC completed a local system retiree mortality study in 2019 and selected the RP-2014 Blue Collar Mortality Table with full generational mortality improvement using Scale MP-2018 and subsequently updated the mortality improvement scale to MP-2021 in 2023. The underlying tables with generational mortality improvement selected reasonably reflect the mortality experience of the System as of the valuation date based on historical and current demographic data as well as professional judgement.

#### **Turnover Rates**

Illustrative turnover rates are shown below:

Creditable Service	Groups 1 and 2	Group 4
0	0.1500	0.0150
10	0.0540	0.0150
20	0.0200	0.0000
30	0.0000	0.0000

# **Disability Rates**

Illustrative disability rates are shown below:

Attained Age	Groups 1 and 2	Group 4
20	0.0001	0.0010
30	0.0003	0.0030
40	0.0010	0.0030
50	0.0019	0.0125
60	0.0028	0.0085

General Employees: 55% of disabilities are accidental and 45% are ordinary. Police and Fire: 90% of disabilities are accidental and 10% are ordinary.

#### **Retirement Rates**

Illustrative retirement rates are shown below:

Attained Age	Groups	Group 4		
Attained Age	Male	Female	Male & Female	
50	0.0100	0.0150	0.0200	
51	0.0100	0.0150	0.0200	
52	0.0100	0.0200	0.0200	
53	0.0100	0.0250	0.0500	
54	0.0200	0.0250	0.0750	
55	0.0200	0.0550	0.1500	
56	0.0250	0.0650	0.1000	
57	0.0250	0.0650	0.1000	
58	0.0500	0.0650	0.1000	
59	0.0650	0.0650	0.1500	
60	0.1200	0.0500	0.2000	
61	0.2000	0.1300	0.2000	
62	0.3000	0.1500	0.2500	
63	0.2500	0.1250	0.2500	
64	0.2200	0.1800	0.3000	
65	0.4000	0.1500	1.0000	
66	0.2500	0.2000	1.0000	
67	0.2500	0.2000	1.0000	
68	0.3000	0.2500	1.0000	
69	0.3000	0.2000	1.0000	
70	1.0000	1.0000	1.0000	

The turnover, disability and retirement rates are based on PERAC's most recent experience analysis of local retirement systems which reviewed age, gender and job group. The assumptions reflect this analysis as well as professional judgment.

# **Actuarial Cost Method**

Individual Entry Age Normal.

#### **Actuarial Asset Method**

The Actuarial Value of Assets is the market value of assets as of the valuation date reduced by the sum of:

- a) 80% of gains and losses of the prior year,
- b) 60% of gains and losses of the second prior year,
- c) 40% of gains and losses of the third prior year, and
- d) 20% of gains and losses of the fourth prior year.

Investment gains and losses are determined by the excess or deficiency of the expected return over the actual return on the market value. The actuarial valuation of assets is further constrained to be not less than 80% or more than 120% of market value. Previously, the actuarial valuation of assets corridor was 10%.

Census Data Census data as of the valuation date were submitted by the Retirement Board.

Asset Data

Asset information is reported annually to the Public Employee Retirement

Administration Commission by the Hampshire County Retirement Board.

Dependents 80% of all members will be survived by a spouse. Age assumption for spouses is that

males are assumed to be three years older than females.

Net Section 3(8)(c) Transfers Reimbursements paid to and received from other retirement systems for that portion

of a retiree's pension that is based on service earned in another retirement system.

Net 3(8)(c) transfers are assumed to be \$1,100,000 per year.

Administrative Expenses For Fiscal Year 2025, the administrative expenses were assumed to be \$1,000,000

and are anticipated to increase 3.25% per year.

The administrative expense assumption is based on information relating to the

Board's administrative expenses provided by the Retirement System.

Use of ProVal® KMS Actuaries has used ProVal® to develop the liabilities, normal costs and projected

benefit payments in this report. We have a lease agreement with WinTech, the developer of ProVal®, and have relied on their system to perform these calculations. The actuaries signing this report and the KMS staff members who were involved in preparing it have a clear understanding of ProVal® and have used it only for its

intended purpose. We have reviewed the output produced by ProVal® for reasonableness and we are not aware of any material inconsistencies, limitations or

known weaknesses that would affect this report.

# **SECTION 7 - PLAN MEMBER INFORMATION**

# Exhibit 7.1 - Summary of Census Data as of January 1, 2024

Census data as of December 31, 2023 was provided to us by the Retirement Board. We performed edits on the data to ensure that it is reasonable and complete and made certain assumptions regarding any missing or invalid data so that results are not materially affected. Presented on the following pages are summaries of the demographic profile of active members (Exhibit 7.2) and retired plan members and beneficiaries and disabled plan members (Exhibit 7.3). Below, we present a comparison of the census data from the current and prior valuations:

Valuation Date	January 1, 2024	January 1, 2022	% Change
Census Data			
Active Members	2,061	1,981	4.0%
Average Age	46.5	47.0	(1.0%)
Average Service	9.5	10.1	(5.6%)
Valuation Salary	\$106,355,977	\$96,030,745	10.8%
Average Salary	\$51,604	\$48,476	6.5%
Retired Members and Beneficiaries	1,360	1,304	4.3%
Average Age	73.3	72.8	0.7%
Total Annual Retirement Allowance	\$33,742,026	\$30,307,098	11.3%
Average Annual Retirement Allowance	\$24,810	\$23,242	6.7%
State Reimbursed COLAs	\$76,689	\$99,956	(23.3%)
Total System-Funded Retirement Allowance	\$33,665,337	\$30,207,142	11.4%
Disabled Members	86	88	(2.3%)
Average Age	65.2	65.3	(0.1%)
Total Annual Retirement Allowance	\$3,220,187	\$3,177,275	1.4%
Average Annual Retirement Allowance	\$37,444	\$36,105	3.7%
State Reimbursed COLAs	\$8,496	\$18,246	(53.4%)
Total System-Funded Retirement Allowance	\$3,211,691	\$3,159,029	1.7%
Inactive Members	993	851	16.7%
Annuity Savings Fund	\$9,769,065	\$7,408,482	31.9%

# **SECTION 7 - PLAN MEMBER INFORMATION**

Exhibit 7.2 - Active Members by Age and Years of Service as of January 1, 2024

Years of Service Total										Total	Average	
Attained Age	0 to 4	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	30 to 34	35 to 39	40 & up	Total	Salary	Salary
Under 20	5	-	-	-	-	-	-	-	-	5	123,702	24,740
20 to 24	122	-	-	-	-	-	-	-	-	122	4,484,170	36,755
25 to 29	151	22	2	-	-	-	-	-	-	175	7,944,613	45,398
30 to 34	134	38	12	-	-	-	-	-	-	184	9,311,156	50,604
35 to 39	109	48	43	11	-	-	-	-	-	211	11,478,587	54,401
40 to 44	102	50	38	34	6	-	-	-	-	230	11,703,787	50,886
45 to 49	84	48	25	19	36	16	-	-	-	228	13,299,168	58,330
50 to 54	72	51	31	34	29	31	12	4	-	264	15,738,994	59,617
55 to 59	77	38	28	36	32	15	19	13	-	258	13,912,877	53,926
60 to 64	56	44	22	34	42	25	8	-	-	231	11,218,694	48,566
65 to 69	22	15	13	18	23	9	10	2	1	113	5,477,916	48,477
70 & up	5	6	4	6	5	2	6	4	2	40	1,662,312	41,558
Total	939	360	218	192	173	98	55	23	3	2,061	106,355,977	51,604
Average Salary	39,449	52,152	60,373	61,776	66,526	76,793	79,773	77,925	100,779			

46.5





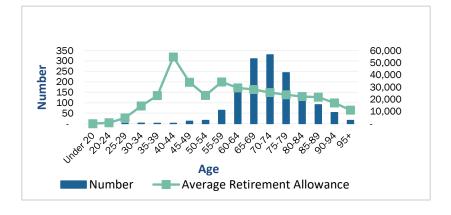
Average Service:

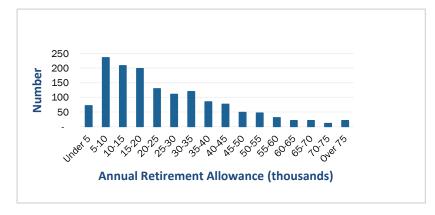
9.5

# **SECTION 7 - PLAN MEMBER INFORMATION**

Exhibit 7.3 - Annual Retirement Allowances as of January 1, 2024

	Service Ro	etirements		Disability F	Retirements		Beneficiaries			
Attained Age	Number	Annual Retirement Allowance	Average Retirement Allowance	Number	Annual Retirement Allowance	Average Retirement Allowance	Number	Annual Retirement Allowance	Average Retirement Allowance	
Under 20	0	0	0	0	0	-	0	0	-	
20-24	0	0	0	0	0	-	1	671	671	
25-29	0	0	0	0	0	-	2	9,229	4,615	
30-34	0	0	0	0	0	-	3	43,524	14,508	
35-39	0	0	0	1	32,440	32,440	1	13,635	13,635	
40-44	0	0	0	2	109,406	54,703	0	0	-	
45-49	3	47,201	15,734	6	338,873	56,479	3	22,188	7,396	
50-54	5	118,393	23,679	6	194,692	32,449	5	57,734	11,547	
55-59	50	1,729,572	34,591	11	419,318	38,120	3	40,053	13,351	
60-64	129	3,830,465	29,694	13	505,872	38,913	11	159,099	14,464	
65-69	280	7,934,899	28,339	17	558,238	32,838	14	249,596	17,828	
70-74	280	7,287,416	26,026	18	619,191	34,400	32	541,118	16,910	
75-79	208	5,095,543	24,498	7	258,102	36,872	29	448,110	15,452	
80-84	125	2,898,835	23,191	3	103,391	34,464	18	242,541	13,475	
85-89	75	1,726,850	23,025	2	80,664	40,332	14	166,708	11,908	
90-94	42	775,959	18,475	0	0	-	11	125,600	11,418	
95+	15	166,019	11,068	0	0	-	1	11,068	11,068	
Total	1,212	31,611,152	26,082	86	3,220,187	37,444	148	2,130,874	14,398	
Average Age	73.4			65.2			73.0			





# **SECTION 8 - GLOSSARY OF TERMS**

Actuarial Accrued Liability – That portion of the Actuarial Present Value of pension plan benefits which is not provided by future Normal Costs or employee contributions. It is the portion of the Actuarial Present Value attributable to service rendered as of the Valuation Date.

Actuarial Assumptions – Assumptions, based upon past experience or standard tables, used to predict the occurrence of future events affecting the commencement, amount and duration of pension benefits, such as: changes in compensation, mortality, withdrawal, disablement and retirement; rates of investment earnings and asset appreciation or depreciation; and any other relevant items.

Actuarial Cost Method (or Funding Method) – A procedure for allocating the Actuarial Present Value of all past and future pension plan benefits to the current year (Normal Cost) and the past (Actuarial Accrued Liability).

Actuarial Gain or Loss (or Experience Gain or Loss) – A measure of the difference between actual experience and that expected based upon the set of Actuarial Assumptions, during the period between the valuation date and the most recent immediately preceding valuation date.

**Actuarial Present Value** – The dollar value on the valuation date of all benefits expected to be paid to current members based upon the Actuarial Assumptions and the terms of the Plan.

Actuarial Standard of Practice – Standards set by the Actuarial Standards Board for appropriate actuarial practice in the United States. These Standards describe the procedures an actuary should follow when performing actuarial services and identify what the actuary should disclose when communicating the results of those services.

**Actuarial Valuation** - The measurement of relevant pension obligations and, when applicable, the determination of periodic costs or actuarially determined contributions.

**Amortization Payment** – That portion of the pension plan appropriation which represents payments made to pay interest on and the reduction of the Unfunded Accrued Liability.

**Annual Statement** – The statement submitted by the local retirement board to PERAC each year that describes the asset holdings and Fund balances as of December 31 and the transactions during the calendar year that affected the financial condition of the retirement system.

**Annuity Reserve Fund** – The fund into which total accumulated Member Contributions, including interest, is transferred at the time a member retires, and from which annuity payments are made.

**Annuity Savings Fund** – The fund in which Member Contributions plus interest credited are held for active members and for former members who have not withdrawn their contributions and are not yet receiving a benefit (inactive members).

Assets – The total value of the investments held by the Plan trust that are for the payment of promised benefits. Employer appropriations and Member Contributions, as well as investment earnings, are added to the Plan trust. Benefit payments and other disbursements are withdrawn from the Plan trust. For valuation purposes, assets are usually measured at market value.

Cost of Benefits - The estimated payment from the pension system for benefits for the fiscal year.

# **SECTION 8 - GLOSSARY OF TERMS**

**Expense Fund** – The fund into which the appropriation for administrative expenses is paid and from which all such expenses are paid.

Funded Ratio - The Actuarial Value of Assets expressed as a percentage of the Actuarial Accrued Liability.

**Funding Schedule** – The schedule based upon the most recently approved actuarial valuation which sets forth the amount which would be appropriated to the pension system in accordance with Section 22D and Section 22F of M.G.L. Chapter 32.

GASB - Governmental Accounting Standards Board.

**LDROM** – Low-Default Risk Obligation Measure.

Normal Cost – Total Normal Cost is that portion of the Actuarial Present Value of pension plan benefits which is expected to accrue in the current fiscal year. The Employee Normal Cost is the amount of the expected Member Contributions for the current fiscal year. The Employer Normal Cost is the difference between the Total Normal Cost and the Employee Normal Cost.

Output Smoothing Method – A method to reduce volatility of the results of a contribution allocation procedure. Output smoothing methods include 1) phasing in the impact of assumption changes on contributions, 2) blending a prior valuation with a subsequent valuation to determine contributions, or 3) placing a corridor around changes in the dollar amount, contribution rate, or percentage change in contributions from year to year.

**Pension Fund** – The fund into which appropriation amounts as determined by PERAC are paid and from which pension benefits are paid.

**Pension Reserve Fund** – The fund which shall be credited with all amounts set aside by a system for the purpose of establishing a reserve to meet future pension liabilities. These amounts would include excess interest earnings.

**Present Value of Future Benefits** – The actuarial present value of the cost to finance benefits payable in the future, discounted to reflect the expected effects of the time value of money and the probabilities of payment.

Special Fund for Military Service Credit – The fund which is credited with amounts paid by the retirement board equal to the amount which would have been contributed by a member during a military leave of absence as if the member had remained in active service of the retirement board. In the event of retirement or a non-job related death, such amount is transferred to the Annuity Reserve Fund. In the event of termination prior to retirement or death, such amount shall be transferred to the Pension Fund.

**Total Pension Liability** – The portion of the Actuarial Present Value attributable to past service in accordance with the Entry Age cost method as stipulated by GASB Statement Number 67 (GASB 67).

Unfunded Actuarial Accrued Liability - The excess of the Actuarial Accrued Liability over the Actuarial Value of Assets.